



Federal Ministry of Transport, 11030 Berlin

To all operators of unmanned aircraft of the 'specific' category

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Subject: Extension of the General Administrative Act on exemptions from SERA for unmanned aircraft of the 'specific' category

Validity: from 21 June 2025 until the amendment of Implementing Regulation (EU) No 923/2012 or revocation by the Federal Ministry of Transport

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Page 1 of 3

In compliance with the procedure set out in Article 71(2) of Regulation (EU) 2018/1139 of the European Parliament and of the Council of 4 July 2018 (OJ L 212, 22.8.2018, p. 53), the Federal Ministry of Transport extends the exemptions based on Article 71(1) of Regulation (EU) 2018/1139 of 18 October 2025, file number PG Unb LF 6312.1/5-4, beyond 20 June 2025 by publication of the following General Administrative Act in accordance with section 35 sentence 2 of the Administrative Procedure Act (VwVfG).

1. SERA.2005 – 'Compliance with the rules of the air' in section 2 of the Annex to Commission Implementing Regulation (EU) No 923/2012 of 26 September 2012 laying down the common rules of the air and operational provisions regarding services and procedures in air navigation and amending Implementing Regulation (EU) No 1035/2011 and Regulations (EC) No 1265/2007, (EC) No 1794/2006, (EC) No 730/2006, (EC) No 1033/2006 and (EU) No 255/2010 (Implementing Regulation) does not apply to the operation of unmanned aircraft of the 'specific' category.

2. SERA.3215 – 'Lights to be displayed by aircraft' in section 3, chapter 2 of the Annex to the Implementing Regulation does not apply to the operation of unmanned aircraft of the 'specific' category.





Seite 2 von 3

3. Section 4 of the Annex to the Implementing Regulation – ‘Submission of a flight plan’ does not apply to the operation of unmanned aircraft of the ‘specific’ category.

4. Section 5 of the Annex to the Implementing Regulation – ‘Visual meteorological conditions, visual flight rules, special VFR and instrument flight rules’ does not apply to the operation of unmanned aircraft of the ‘specific’ category.

5. SERA.6001 – ‘Classification of airspaces’ in section 6 of the Annex to the Implementing Regulation continues to apply; in addition, UAS of the ‘specific’ category may be operated in VLOS und BVLOS in these airspaces.

The General Administrative Act includes the following ancillary provision (section 36 of the VwVfG):

In accordance with section 36 (2) no. 3 of the VwVfG, this General Administrative Act is adopted subject to revocation. The revocation clause is suitable, necessary and appropriate to allow for changes to be taken into account quickly and easily. Revocation may be considered in particular if

- facts subsequently become known which, if they had been known at the time, would have resulted in the General Administrative Act not being adopted;
- changes in law or in fact subsequently occur that result in facts on the basis of which the competent authority would not have adopted this General Administrative Act if they had existed at the time the General Administrative Act was adopted;
- flight operations result in disruption or impairment of public safety or order;
- there are repeated or substantial infringements of the requirements of this General Administrative Act or other relevant rules and regulations.

Background

Until the General Administrative Act of 18 October 2024 of the former Federal Ministry for Digital and Transport, now Federal Ministry of Transport, file number PG Unb LF 6312.1/5-4, expires, no amendment to Implementing Regulation (EU) No 923/2012 will enter into force beyond 20 June 2025 that integrates UAS operations in the ‘specific’ category in a practical manner. Thus, when the General Administrative Act expires, the problems with





Seite 3 von 3

the application of the law will continue to exist, especially for the requirements in the 'specific' category set out in Implementing Regulation (EU) 2019/947 and Implementing Regulation (EU) No 923/2012. To ensure that UAS operations in control zones are not prevented by requirements under EU law that cannot be practically implemented, exemptions from Implementing Regulation (EU) No 923/2012 are still required.

The scope and duration of the exemptions are limited to the extent necessary until Implementing Regulation (EU) No 923/2012 is amended or until revoked by the Federal Ministry of Transport.

Information on legal remedies

Actions to contest this General Administrative Act may be brought against the Federal Ministry of Transport, Invalidenstraße 44, 10115 Berlin, before the Administrative Court of Berlin, Kirchstraße 7, 10557 Berlin, within one month of publication (section 74 (1) sentence 2 of the Code of Administrative Court Procedure (VwGO)).

For the Federal Ministry of Transport

Rahel Jünemann

